

## Message Text

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ACTION EA-14

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 OMB-01

TRSE-00 EB-11 RSR-01 /094 W  
----- 095944

R 171045 Z MAY 73  
FM AMEMBASSY TOKYO  
TT RUEHC/ SECSTATE WASHDC 3947  
CINCPAC CP H M SMITH HI  
INFO DOD WASHDC  
JCS WASHDC  
COMUSJAPAN FUCHU  
CDRUSARJ CP ZAMA JAPAN  
COMNAVFORJAPAN YOKOSUKA  
CG 5 TH AF FUCHU JAPAN

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 6165

JOINT EMBASSY/ COMUSJAPAN MESSAGE

E. O. 11652: GDS  
TAGS: MARR JA  
SUBJ: SECOND MEETING OF SCG

SUMMARY: SECOND SECURITY GROUP MEETING MADE NO DRAMATIC NEW DEPARTURES BUT DID SERVE TO STRENGTHEN SOMEWHAT MUTUAL TRUST RESPECTING CONFIDENTIALITY OF DISCUSSIONS. ISSUES DISCUSSED INCLUDED US FACILITIES AND AREAS AND IMPORTANCE OF CONSIDERING THEM IN LIGHT OF STRATEGIC PURPOSES AND IMPACT OF YEN REVALUATION ON US MILITARY PRESENCE IN JAPAN. END SUMMARY.

1. SECOND CONSULTATIVE GROUP MEETING TOOK PLACE MAY 14 AT FONOFF. IN ATTENDANCE FOR GOJ WERE AMERICAN AFFAIRS BUREAU DIVISION DIRECTOR- GENERAL OKAWARA, DEPUTY DIRECTOR SUMIYA, DFAA DIRECTOR- GENERAL TAKAMATSU, CHAIRMAN JOINT STAFF COUNCIL GENERAL NAKAMURA AND DIRECTOR- GENERAL JDA DEFENSE BUREAU KUBO; FOR US SIDE, DCM SHOESMITH, POL/ MIL COUNSELOR SCHMITZ, COMUSJAPAN GENERAL PURSLEY, CONFIDENTIAL

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USFJ CHIEF OF STAFF GENERAL SNOWDEN.

2. DCM LED OFF DISCUSSION WITH LENGTHY AND POINTED STATEMENT OF IMPORTANCE OF MAINTAINING GREATER CONFIDENTIALITY REGARDING THE DISCUSSIONS WITHIN CONSULTATIVE GROUP. HE NOTED THAT, AS PREVIOUSLY INDICATED PRIVATELY TO VARIOUS OF THE GOJ REPRESENTATIVES PRESENT, USG CONSIDERED THAT PRESS LEAKAGE AFTER FIRST CONSULTATIVE GROUP MEETING APRIL 23 HAD BEEN CAUSE FOR SERIOUS CONCERN. HE POINTED OUT THAT MAJOR PURPOSE AND FLEXIBILITY OF GROUP CERTAINLY WOULD BE LOST IF CONFIDENCE OF DISCUSSIONS NOT RPT NOT BE PROTECTED BY BOTH SIDES. HE SAID THAT USG PARTICIPANTS CONSIDERED THEMSELVES SOMEWHAT CONSTRAINED IN SECOND SESSION OWING TO PRESS LEAKAGE OF FIRST SESSION, AND HE URGED THAT GOJ PARTICIPANTS INSURE THAT FUTURE DISCUSSIONS REMAIN PRIVATE. GENERAL PURSLEY SUPPORTED DCM'S COMMENTS IN SAME VEIN. OKAWARA INDICATED HIS UNDERSTANDING ON BEHALF OF GOJ PARTICIPANTS OF USG POSITION AND STATED THAT WHILE IT WAS NOT RPT NOT THE INTENT OF GOJ TO SUBVERT THE CONFIDENTIALITY OF THE MEETING, SOMEONE IN GOJ HAD SUCCEDED TO AGGRESSIVE PRESS PRESSURE. HE STATED THAT ALL SHOULD REDOUBLE EFFORTS TO INSURE THAT PURPOSE OF GROUP AS PLACE FOR FRANK EXCHANGE OF VIEWS BE PROTECTED.

3. GENERAL PURSLEY REFERRED TO ISSUE OF US FACILITIES AND AREAS IN JAPAN AND SUGGESTED THAT BOTH GOVERNMENTS APPROACH ISSUE, NOT FROM STARTING POINT OF RESPONDING MERELY TO LOCAL PRESSURES ON SUCH FACILITIES, BUT FROM SOME APPRECIATION OF MILITARY STRATEGY WHICH BASES ARE DESIGNED TO SUPPORT. GENERAL PURSLEY DEFINED STRATEGY AS FORMULA INVOLVING NATIONAL OBJECTIVES AND AVAILABLE RESOURCES AND NOTED THAT STRATEGY IN SECURITY FIELD INVOLVES ECONOMIC, POLITICAL, SOCIAL AND TECHNOLOGICAL CONSIDERATIONS. HE POINTED OUT THAT ALL THESE MAJOR CONSIDERATIONS APPEAR TO BE CHANGING AND THAT PRESENT PERHAPS IS NOT RPT NOT BEST TIME FOR US REPRESENTATIVES TO DISCUSS STRATEGY. GENERAL PURSLEY SUGGESTED, THEREFORE, THAT GOJ PROVIDE USG ITS VIEWS OF OBJECTIVES AND RESOURCES TO BE USED IN BRINGING ABOUT PEACE AND SECURITY IN REGION. OKAWARA OBSERVED THAT GOJ AGREED ENTIRELY WITH GENERAL PURSLEY'S APPROACH BUT THAT USG APPEARED TO BE IN BETTER POSITION THAN GOJ TO EVALUATE STRATEGIC IMPORTANCE OF US FACILITIES AND AREAS. KUBO NOTED THAT GOJ HAD NO RELIABLE POINT OF DEPARTURE TO EVALUATE BASES IN TERMS OF US ASIAN STRATEGY AND INVITED FURTHER US DISCUSSION OF THAT STRATEGY. GENERAL NAKAMURA WEIGHED IN INBROAD

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SUPPORT OF PROPOSITION THAT MILITARY AND STRATEGIC CONSIDERATIONS HAD TO BE TAKEN FULLY INTO ACCOUNT IN ANY RESPONSIBLE DISCUSSION OF BASE ISSUES. IT WAS AGREED THAT BOTH SIDES WOULD CONTINUE INFORMAL DISCUSSIONS RELATING TO FUNCTIONS OF SPECIFIC FACILITIES AND WOULD CARRY ON MORE GENERAL STRATEGIC DISCUSSIONS IN SUBSEQUENT

GROUP

MEETINGS. IN MEANTIME, SECURITY SUBCOMMITTEE MEETING IS SCHEDULED TO MEET END OF MAY, AND FURTHER GROUP DISCUSSIONS CAN FOLLOW TAKING ADVANTAGE OF ANY DIRECTION PROVIDED BY SUBCOMMITTEE.

4. THERE WAS FURTHER DISCUSSION AMONG PARTICIPANTS ON THE SUBJECT OF FUTURE BASE CONSOLIDATIONS AND THE CAPABILITY OF GOJ TO ASSUME ANY FURTHER COMMITMENTS. THIS DISCUSSION WAS EXTENSION OF THAT BEGUN IN FIRST SCG MEETING. GENERAL PURSLEY REPEATED US CONCERN THAT GOJ BUDGETARY, ADMINISTRATIVE, AND CONSTRUCTION RESTRAINTS COULD PRESENT MAJOR PROBLEMS TO CURRENTLY AGREED- TO CONSOLIDATION PROJECTS SHOULD THEY BECOME SATURATED WITH ANY FURTHER CONSOLIDATION PROGRAMS.

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NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 OMB-01

TRSE-00 EB-11 RSR-01 /094 W  
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R 171045 Z MAY 73  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 3948  
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C O N F I D E N T I A L SECTION 2 OF 2 TOKYO 6165

JOINT EMBASSY/ COMUSJAPAN MESSAGE

5. REGARDING IMPACT OF CURRENCY EXCHANGE ADJUSTMENTS ON US MILITARY PRESENCE IN JAPAN, GENERAL PURSLEY SAID THAT HE CONSIDERED REVALUATION RESULTS WOULD BE MANAGEABLE PROVIDED THAT CURRENT

REQUESTS MADE FOR SUPPLEMENTAL ALLOCATIONS ARE SUCCESSFUL. HE POINTED OUT THAT REDUCTIONS IN FORCE OF LOCAL EMPLOYEES MIGHT BE IMPORTANT FOR LONG- TERM COST REDUCTIONS BUT RESULT IN NEAR TERM COST INCREASES OWING TO SIZE OF TERMINATION PAYMENTS. CONSEQUENTLY, RECENT SPATE OF ANNOUNCED RIFS SHOULD NOT RPT NOT BE CONSIDERED AS LINKED TO EXCHANGE ADJUSTMENTS. MEETING CLOSED WITH AGREEMENT ON ANODYNE PRESS GUIDANCE FOR USE BY ALL PARTICIPANTS. NO DATE WAS SET FOR NEXT MEETING. IT IS STILL TOO EARLY TO TELL WHETHER THE POINT OF CONFIDENTIALITY HAS BEEN MADE, HOWEVER. IT IS STILL POSSIBLE THAT HAVING GOTTEN ACROSS OUR CONCERN, THE SOURCE OF LEAKS HAS SIMPLY DETERMINED THAT THIS MEETING DID NOT PROVIDE SUFFICIENT VALUE TO FURTHER AGITATE THE US SIDE. THE KEY TO THE ISSUE WILL LIE IN HOW  
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THE MATTER IS HANDLED FOLLOWING A FUTURE MEETING WHERE SOME REALLY HOT ISSUE SURFACES.

6. PRESS TREATMENT OF MEETING SO FAR HAS BEEN EXCEPTIONALTY LIGHT, WITH MANY PAPERS REPORTING THAT FONOFF SPOKESMAN REFUSED TO DISCUSS ANY PARTICULARS

OF GROUP DISCUSSION. IN MOST CASES, A BRIEF ARTICLE NOTING THAT GROUP HAD HELD MEETING WAS BURIED ON INSIDE PAGES.

7. COMMENT: SECOND MEETING OF CONSULTATIVE GROUP MADE NO DRAMATIC NEW DEPARTURES AND IN CERTAIN RESPECTS POINTED UP DIFFICULTIES OF ENGAGING IN MEANINGFUL DIALOGUE REGARDING US SECURITY STRATEGY IN FAR EAST IN PRESENT SITUATION OF FLUX. HOWEVER, TWO RELATIVELY IMPORTANT OBJECTIVES WERE REACHED: 1) GOJ PARTICIPANTS GAINED SOME UNDERSTANDING OF NEED TO WEIGH DOMESTIC, POLITICAL AND ECONOMIC ISSUES RESPECTING BASES AGAINST SOUND AND ORDERLY ANALYSIS OF MILITARY STRATEGIC OBJECTIVES; 2) ABILITY AND WILLINGNESS OF GOJ PARTICIPANTS TO RESTRICT PRESS BRIEFINGS FOLLOWING MEETING PROVIDED SOME BASIS FOR ENCOURAGEMENT THAT CONSULTATIVE GROUP CAN FUNCTION AS ORIGINALLY INTENDED. WASHINGTON REPRESENTATIVES TO SECURITY SUBCOMMITTEE MEETING SHOULD NOTE THAT ALL INDICATIONS ARE THAT GOJ PARTICIPANTS WILL BE PARTICULARLY INTERESTED IN DEPUTY ASSISTANT SECRETARY DOOLIN'S PRESENTATION REGARDING STRATEGIC IMPORTANCE OF US BASES IN JAPAN. IN LIGHT OF DISCUSSION IN CONSULTATIVE GROUP AND RELATED DISCUSSIONS BETWEEN EMBASSY AND FONOFF AND IN US- JAPAN JOINT COMMITTEE, EMBASSY AND COMUSJAPAN CONSIDER IT EXTREMELY IMPORTANT TO HAVE ADEQUATE OPPORTUNITY TO DISCUSS DOOLIN'S PRESENTATION WITH HIM PRIOR TO SECURITY SUBCOMMITTEE MEETING MAY 29. PRESENT STATE OF DISCUSSION CONCERNING BASES INVITES CONFUSION BY GOJ IF US SIDE IS NOT PERFECTLY COORDINATED IN OUR RESPECTIVE REPRESENTATIONS TO GOJ.  
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